

# Storm Water Advisory Panel Presentation

July 26, 2012





#### Welcome and Introductions

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#### **Today's Presentation**

- Purpose of the advisory panel
- Water quality programs and background
- Define the stormwater program
- Current program activities and effort
- Schedule





#### **Purpose of the Advisory Panel**

- Provide vital feedback on stormwater issues
- Represent the West Lafayette Stormwater
   Program service area
- Supporting community education and outreach initiatives of the stormwater program



STORMWATER PROGRAM

## **Water Quality Programs and Background**



**Waters of the United States** 





#### **Water Quality Programs**

- Include the City's Sanitary and Stormwater Programs
  - Stem from the National Pollutant Discharge Elimination System (NPDES) Program
  - Includes NPDES permits for Sanitary and Stormwater discharges
  - Permits have similar characteristics with respect to operating, managing and expanding the sewer systems
  - Permitted systems include combined/separate sanitary and separate storm

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#### **Purpose of NPDES Program**

- Improve quality of our waterways
  - Achieve cleaner, healthier streams and rivers
  - Efforts also beneficial to downstream communities
- Reduce/eliminate Combined Sewer Overflows (CSOs)
- Improve stormwater drainage and water quality
- Comply with state and federal requirements







#### West Lafayette and NPDES Permits

- The city holds separate distinct permits for discharges from:
  - The sanitary sewer system
  - The stormwater sewer system (MS4 Municipal Separate Storm Sewer System)



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#### **The Two Systems**

- Sanitary
  - Nine Minimum Controls for the Combined Sewer System (CSS)
  - Long Term Control Plan (LTCP)
  - Operations and maintenance
  - Capital improvements

- Stormwater (MS4)
  - Six Minimum ControlMeasures
  - Operations and maintenance
  - Capital improvements







### Sanitary System/Program

#### The Nine Minimum Controls (CSS):

- 1) Proper operation and regular maintenance
- 2) Maximum use of the collection system for storage
- Review and modification of pretreatment requirements to minimize CSO (raw sewage overflow) impacts
- 4) Maximization of flow to the POTW for treatment
- 5) Elimination of CSOs during dry weather





### Sanitary System/Program

#### The Nine Minimum Controls (cont.):

- 6) Control of solid and floatable materials in CSOs
- 7) Pollution prevention programs to reduce contaminants in CSOs
- 8) Public notification of CSO occurrences and impacts
- Monitoring to characterize CSOs and efficacy of CSO controls





### Sanitary System/Program

- Services extend beyond city's 11.75 square mile boundary
- More than 7,000 connected users
- Sewer system
  - More than 100 miles of sanitary sewers
  - o 15 lift stations







# Sanitary System/Program Planned Capital Projects

- New north service area lift station and main extensions
- Soldiers Home lift station improvements
- WWTP capacity expansions
- Sheraton and Fairway Knolls lift station replacements
- Nutrient removal and headworks improvements





- The City is a Rule 13/MS4 co-permittee
- 327 IAC 15-13 (Rule 13) authorizes general MS4 permit
- Permit meets NPDES Program requirements
- Second permit term (2008-2013)
- Regulates discharges from the separate storm system



- City is a co-permittee:
  - West Lafayette is co-permittee with Tippecanoe County, Lafayette, Purdue University, Battle Ground, Dayton and Ivy Tech
    - West Lafayette is responsible to fulfill requirements of the Rule 13 (approved Stormwater Quality Management Program)
    - Non-compliance can result in fines (\$2,500-25,000/day)





- Six Minimum Control Measures
  - 1) Public outreach and education
  - 2) Public participation and involvement
  - 3) Illicit discharge detection and elimination
  - 4) Construction site run-off control
  - 5) Post construction run-off control
  - 6) Municipal operations good housekeeping





- Compliance reporting
- Operations and maintenance of the system
- Identified capital needs/drainage improvements





- Extends to the municipal boundaries
- Includes all residents/property owners
- The infrastructure/assets include:
  - More than 25 miles of separate storm sewer pipe
  - o 4,330 manholes, catch basins, and inlets





#### **Capital Improvement Needs**

- The Island green infrastructure
- Downtown/Waterfront drainage improvements
- Happy Hollow Park erosion control
- Blackbird Pond stormwater improvements
- Plaza Parks/Cumberland Park drainage improvements
- University Farms drainage improvements
- Celery Bog Nature Center drainage improvements
- Boes Ditch- Amberleigh Outlet
- Minor capital projects



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#### The Stormwater Program





#### The Stormwater Program

- Meeting NPDES Permit requirements
- Maintaining existing stormwater system
- Completing stormwater system/drainage improvements and upgrades





#### **NPDES Permit Requirements**

- Six Minimum Control Measures
  - Public outreach and education
  - 2) Public participation and involvement
  - 3) Illicit discharge detection and elimination
  - 4) Construction site run-off control
  - 5) Post construction run-off control
  - 6) Municipal operations good housekeeping





#### **Associated Regulatory Requirements**

- Compliance reporting
- Operations and maintenance of the system
- Identified capital needs/drainage improvements and possible retrofits for water quality



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## Operations and Maintenance Activities

- Storm sewer repairs
- Catch basin repairs
- Cleaning and inspection of structural Best Management Practices (BMPs)

- Storm sewer cleaning
- Manholes vacuum cleaned
- Sewer televising
- Street sweeping





#### **Capital Improvement Needs**

- The Island Green Infrastructure
- Downtown/Waterfront Drainage Improvements
- Happy Hollow Park Erosion Control
- Blackbird Pond Stormwater Improvements
- Plaza Parks/Cumberland Park Drainage Improvements
- University Farms Drainage Improvements
- Celery Bog Nature Center Drainage Improvements
- Boes Ditch- Amberleigh Outlet
- Minor Capital Projects





#### **Program Boundaries and User Group**

- Program Boundaries:
  - Area inside the corporate boundary of West Lafayette
  - Services can be extended by interlocal agreements and /or memorandums of understanding
- User Group:
  - Permit identifies the general population as users
  - Service area includes properties that directly impact, discharge to and/or benefit from the stormwater sewer infrastructure



#### **Stormwater Program Funding**

- Currently funded from sanitary sewer fund
  - Stormwater work competes for funding
  - Burden placed on only sanitary users
- City's Goal: Establish a dedicated funding source to meet stormwater program needs





#### **Stormwater Program Funding**

- A dedicated stormwater user fee/service charge
  - Obligates money to stormwater services alone
  - Can provide for stormwater capital needs/projects and regulatory compliance
  - Allows for stormwater master planning
  - Assures dedicated revenue source for users of the service area
  - Lessens demand on sanitary service fee



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#### **Stormwater Funding Applied**

#### Current funding needs:

- Permit activities/requirements
  - Minimum Control Measures/Reporting
- Operations and maintenance
  - More than 25 miles of separate storm sewer pipe
  - 4,330 manholes, catch basins, and inlets
  - Additional responsibilities in the combined area
- Associated capital project work
  - More than \$500,000 expended in Happy Hollow Park since 2008



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#### **Current Program Activities and Effort**





#### **Stormwater Funding Effort to Date**

- Rate Analysis Considerations
  - Residential users receive one base (user) fee per month and an Equivalent Residential Unit (ERU) has been determined
  - Non-residential users receive fee based on measured impervious surface area divided by the ERU





#### **Rate Analysis Considerations**

- Billing unit is an ERU 3,200 sq. ft. impervious area
  - City has measured and is updating impervious area on non-residential parcels
  - Residential parcels are assigned the base billing unit – 1 ERU
  - More than 14,000 billing units/ERUs system wide approximately 7,000 parcels (estimated 2009)



#### **Stormwater Funding Effort to Date**

- Stormwater Ordinance Considerations
  - Reference state enabling code
  - Include rate and assessment specifications
  - o Describe who and how
  - Stormwater definitions
  - Include special billing classes or credit information if any



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#### **Additional Considerations**

#### **Credit Program**

- Will it be too costly?
- What should be included?
  - Quantity and quality
  - o Green infrastructure
  - Education

## Will program and user fee sunset?

- Capital work can be completed
- Regulatory requirements will not go away
- O & M needs to continue





#### **Current Financial Considerations**

- Estimated annual revenue need for stormwater O&M and regulatory effort (Pollution Prevention System Maintenance) exceeds \$300,000 – based on 2011 Annual Financial Management Report (Wastewater Utility)
- Estimated Stormwater Capital Program costs exceed \$13 million – based on 2009 estimates





#### **Current Effort**

- Completing capital project plan revisions and updates
- Completing impervious area measurement updates
- Completing user/fee rate analysis
- Ordinance review and preparation
- Continuing outreach and education





#### Schedule

- Complete program updates and rate analysis August/September
- Complete outreach and education July through December 2012
- Ordinance introduction October/November 2012
- Begin billing January 2013



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#### **Questions?**

